Non-Profit Housing Association of Northern California San Francisco, California December 5, 2013

Protecting Inclusionary Requirements

Presented by:

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ISSUE ONE: EXACTION OR LAND USE REQUIREMENT? (CBIA v. San Jose; Patterson; Sterling Park; also Koontz)

- 1. Standard of review is in a state of flux. Exaction (impact fee/dedication)? Land use requirement?
 - Take the most conservative approach: assume it is an exaction.
 - Consider preparing now for a possibly unfavorable decision in CBIA v. San Jose and do a nexus study. Can be used to justify impact fees, in-lieu fees, and on-site for-sale requirements.
 - Do a nexus study if *any* changes are proposed in ordinances or adopted policies.

2. Advice for impact fees:

- Don't be aggressive; methodology is very indirect.
- Include an economic feasibility study.
- Allow for waivers & individual calculations.
- Consider a Countywide or subregional study.
- Note that impact fees must be used for housing benefitting low-wage employees.
- Much more flexible source of funds than RDA, other grant funds.

ISSUE TWO: LATE PROTESTS TO INCLUSIONARY REQUIREMENTS (Sterling Park; Gov't Code Section 66020)

1. Section 66020 protest rights:

- Cities and counties must give notice of amount of fees and other dedications and exactions, *including right to protest within 90 days.*
- To protest, developer must pay in full or provide "satisfactory" evidence of arrangements to pay fee when due or ensure performance of conditions; and must file written protest notice.
- Any lawsuit must be filed within 180 days after city/county gave notice.
- Developer may continue with project unless agency finds that protest involves construction of certain improvements attributable to the project, and construction is required for the public health, safety, and welfare.
- 2. If do not provide notice of right to protest fees, dedications, and exactions, protests may arguably be made even after construction begins.
 - Add a standard condition to all planning approvals of right to protest fees, dedications, and exactions.
 - Provide as much detail as possible at initial approval:
 - Estimate in-lieu and impact fees, sales prices.
 - Attach developer and regulatory agreements.
 - Provide additional notice of right to protest if fees increase, sales prices decrease, or other requirements are added.

3. Advice for outstanding approvals:

- If CBIA is decided unfavorably, developers with approved projects may file protests.
- So provide notice of protest rights ASAP.

ISSUE THREE: INCLUSIONARY AND RENTAL HOUSING (Palmer)

- Only an impact fee, justified by a nexus study, can be *required*. (And that has not been tested.)
- Or comply with Costa Hawkins: enter into contract with developer in exchange for regulatory incentive or monetary assistance. (Voluntary compliance without a contract or not in exchange for regulatory incentive may not be enforceable.)
- Make clear it is not a disguised attempt at rent control (for rental impact fees).

ISSUE FOUR: INCLUSIONARY AND DENSITY BONUSES (LUNA v. County of Napa)

- Must give a density bonus for inclusionary units that meet standards of density bonus statute.
- Not necessary to amend ordinances immediately if existing provision not enforced.

ISSUE FIVE: NEGOTIATING FOR MORE AFFORDABLE HOUSING (Koontz v. St. Johns River Water Mgmt. Dist.)

- 1. Koontz and negotiated benefits.
 - Koontz and water district could not reach agreement on extent of wetlands mitigation needed.
 - District suggested several options but never imposed any; finally denied project.
 - U.S. Supreme Court agreed unanimously that if an agency denies a
 permit because an owner will not agree to an unconstitutional condition,
 the owner is entitled to have the condition removed and may be entitled to
 damages.
- 2. Cautions in negotiating for affordable housing in exchange for development approvals.
 - Could be viewed as effort to impose an unconstitutional condition.
 - Best to define tiers of development allowed in exchange for defined benefits.